House Study Bill 675 - Introduced

HOUSE FILE ______

BY (PROPOSED COMMITTEE ON WAYS AND MEANS BILL BY CHAIRPERSON SANDS)

A BILL FOR

- 1 An Act relating to Iowa's urban renewal law by establishing
- 2 restrictions on the use of divided revenues, establishing
- 3 restrictions on the issuance of certain bonds and
- 4 indebtedness, modifying the methodology for calculating the
- 5 amount of divided revenues, and including effective date
- 6 provisions.
- 7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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      Section 1. Section 403.5, subsection 2, paragraph b,
 2 subparagraph (1), Code 2014, is amended to read as follows:
      (1) Prior to its approval of an urban renewal plan which
 4 provides for a division of revenue pursuant to section 403.19,
 5 the municipality shall mail the proposed plan by regular mail
 6 to the affected taxing entities. The municipality shall
 7 include with the proposed plan notification of a consultation
 8 to be held between the municipality and affected taxing
 9 entities prior to the public hearing on the urban renewal plan.
10 If For urban renewal plans and urban renewal projects approved
11 before the effective date of this Act, if the proposed urban
12 renewal plan or proposed urban renewal project within the urban
13 renewal area includes the use of taxes revenue resulting from a
14 division of revenue taxes under section 403.19, subsection 2,
15 for a public building, including but not limited to a police
16 station, fire station, administration building, swimming
17 pool, hospital, library, recreational building, city hall, or
18 other public building that is exempt from taxation, including
19 the grounds of, and the erection, equipment, remodeling, or
20 reconstruction of, and additions or extensions to, such a
21 building, the municipality shall include with the proposed
22 plan notification an analysis of alternative development
23 options and funding for the urban renewal area or urban renewal
24 project and the reasons such options would be less feasible
25 than the proposed urban renewal plan or proposed urban renewal
26 project. A copy of the analysis required in this subparagraph
27 shall be included with the urban renewal report required under
28 section 331.403 or 384.22, as applicable, and filed by December
29 1 following adoption of the urban renewal plan or project.
30 Urban renewal plans and urban renewal projects approved on or
31 after the effective date of this Act shall not include the use
32 of revenue resulting from a division of taxes under section
33 403.19, subsection 2, for a public building, including but
34 not limited to a police station, fire station, administration
35 building, swimming pool, hospital, library, recreational
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- 1 building, city hall, or other public building that is exempt
- 2 from taxation, including the grounds of, and the erection,
- 3 equipment, remodeling, or reconstruction of, and additions or
- 4 extensions to, such a building.
- 5 Sec. 2. Section 403.9, subsection 2, Code 2014, is amended
- 6 to read as follows:
- 7 2. a. Bonds issued under this section shall not constitute
- 8 an indebtedness within the meaning of any constitutional or
- 9 statutory debt limitation or restriction, and shall not be
- 10 subject to the provisions of any other law or charter relating
- 11 to the authorization, issuance or sale of bonds. Bonds issued
- 12 under the provisions of this chapter are declared to be issued
- 13 for an essential public and governmental purpose and, together
- 14 with interest thereon and income therefrom, shall be exempted
- 15 from all taxes.
- 16 b. A municipality shall not issue bonds or incur
- 17 indebtedness under this chapter or under another provision of
- 18 law that qualifies for payment from the special fund created
- 19 in section 403.19, except for refunding or refinancing of
- 20 bonds or indebtedness that does not result in an increase in
- 21 the municipality's total outstanding indebtedness payable from
- 22 the special fund created in section 403.19, if the sum of
- 23 the municipality's outstanding indebtedness payable from the
- 24 special fund created in section 403.19 plus any outstanding
- 25 indebtedness of the municipality that is subject to the debt
- 26 limitation of Article XI, section 3, of the Constitution of the
- 27 State of Iowa and that does not qualify for payment from the
- 28 special fund created in section 403.19 exceeds an amount equal
- 29 to five percent of the value of the taxable property within the
- 30 municipality.
- 31 Sec. 3. Section 403.12, subsection 1, paragraph f, Code
- 32 2014, is amended to read as follows:
- 33 f. Cause Subject to the limitation in section 403.5,
- 34 subsection 2, paragraph "b", subparagraph (1), cause public
- 35 buildings and public facilities, including parks, playgrounds,

1 and recreational, community, educational, water, sewer or

- 2 drainage facilities, or any other works which it is otherwise
- 3 empowered to undertake to be furnished;
- 4 Sec. 4. NEW SECTION. 403.18A Urban renewal area and
- 5 division of revenue limitations.
- 6 l. Each municipality having an urban renewal area in
- 7 existence on the effective date of this Act that is subject
- 8 to a division of revenue under section 403.19 that is not
- 9 limited in duration under either section 403.17, subsection
- 10 10, or section 403.22, subsection 5, shall be subject to the
- 11 limitation in subsection 2.
- 12 2. a. For each such urban renewal area described in
- 13 subsection 1, the urban renewal area, including all applicable
- 14 urban renewal plans, projects, and ordinances providing
- 15 for a division of revenue, shall continue in effect under
- 16 this chapter, until such time that the urban renewal area
- 17 is dissolved by the municipality or until the urban renewal
- 18 area terminates under the conditions of paragraph "b". The
- 19 municipality may continue to incur or issue additional costs
- 20 or indebtedness for such urban renewal area, including loans,
- 21 advances, and bonds, that qualify for payment from the special
- 22 fund created in section 403.19 on or after the effective date
- 23 of this Act and until dissolution or termination of the urban
- 24 renewal area.
- 25 b. Notwithstanding any provision of this chapter to the
- 26 contrary, for fiscal years beginning on or after July 1, 2015,
- 27 when calculating a division of revenue for an urban renewal
- 28 area described in subsection 1, and for which the difference
- 29 between the year of the assessment roll as of January 1 used to
- 30 calculate the amount of taxes allocated to and when collected
- 31 paid into the funds for the respective taxing districts under
- 32 section 403.19, subsection 1, and the year of the assessment
- 33 roll used to calculate the total amount of property taxes under
- 34 section 403.19 for the fiscal year in which the taxes are
- 35 due and payable, first exceeds twenty years, the year of the

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- 1 assessment roll as of January 1 that is otherwise required to
- 2 be used under section 403.19, subsection 1, shall be adjusted
- 3 by increasing the year of the assessment roll by two assessment
- 4 years. The year of the assessment roll used shall be further
- 5 increased in each subsequent fiscal year by two assessment
- 6 years until the assessment roll as of January 1 used to
- 7 calculate the amount of taxes allocated to and when collected
- 8 paid into the funds for the respective taxing districts under
- 9 section 403.19, subsection 1, is later in time than the year
- 10 of the assessment roll used to calculate the total amount of
- 11 property taxes under section 403.19 for the fiscal year in
- 12 which the taxes are due and payable, at which time the urban
- 13 renewal area, including all applicable urban renewal plans,
- 14 projects, and ordinances providing for a division of revenue,
- 15 shall terminate and be of no further force and effect.
- 16 3. The department of management shall adopt rules necessary
- 17 to implement and administer this section.
- 18 Sec. 5. Section 403.19, Code 2014, is amended by adding the
- 19 following new subsection:
- NEW SUBSECTION. 3A. Except as provided in section 403.22,
- 21 an ordinance providing for a division of revenue under this
- 22 section that is adopted on or after the effective date of
- 23 this Act shall be limited to twenty years from the calendar
- 24 year following the calendar year in which the municipality
- 25 first certifies to the county auditor the amount of any loans,
- 26 advances, indebtedness, or bonds that qualify for payment from
- 27 the division of revenue provided in section 403.19. The urban
- 28 renewal area, including all applicable urban renewal plans,
- 29 projects, and ordinances, shall terminate and be of no further
- 30 force and effect following the twenty-year period provided in
- 31 this subsection.
- 32 Sec. 6. EFFECTIVE UPON ENACTMENT. This Act, being deemed of
- 33 immediate importance, takes effect upon enactment.
- 34 EXPLANATION
- 35 The inclusion of this explanation does not constitute agreement with

the explanation's substance by the members of the general assembly. 1 This bill relates to Iowa's urban renewal law. 2 The bill provides that urban renewal plans and urban renewal 4 projects approved on or after the effective date of the bill 5 shall not include the use of revenue resulting from a division 6 of taxes for a public building, including but not limited to a 7 police station, fire station, administration building, swimming 8 pool, hospital, library, recreational building, city hall, or 9 other public building that is exempt from taxation, including 10 the grounds of, and the erection, equipment, remodeling, or 11 reconstruction of, and additions or extensions to, such a 12 building. The bill strikes provisions of Code section 403.9 relating 13 14 to whether the bonds issued under that Code section constitute 15 indebtedness for purposes of constitutional and statutory debt 16 limitations. The bill also provides that a municipality shall 17 not issue bonds or incur indebtedness under Code chapter 403 18 or under another provision of law that qualifies for payment 19 from the municipality's special fund created under Code section 20 403.19, with some exceptions, if the sum of the municipality's 21 outstanding urban renewal indebtedness plus any outstanding 22 indebtedness of the municipality that is subject to the debt 23 limitation in Article XI, section 3, of the Iowa Constitution 24 and not payable from the municipality's special fund exceeds an 25 amount equal to 5 percent of the value of the taxable property 26 within the municipality. New Code section 403.18A provides that each municipality 27 28 having an urban renewal area in existence on the effective

29 date of the bill that is subject to a division of revenue that 30 is not limited in duration under either Code section 403.17, 31 subsection 10 (20 years) or Code section 403.22, subsection 32 5 (10 years) shall be subject to the limitation provided for 33 in the bill. Under the bill, when calculating a division 34 of revenue for such an urban renewal area, and for which 35 the difference between the year of the assessment roll as of

1 January 1 used to calculate the amount of taxes allocated to 2 and when collected paid into the funds for the respective 3 taxing districts under Code section 403.19, subsection 1, 4 and the year of the assessment roll used to calculate the 5 total amount of property taxes under Code section 403.19 6 for the fiscal year in which the taxes are due and payable, 7 first exceeds 20 years, the year of the assessment roll as of 8 January 1 that is otherwise required under Code section 403.19, 9 subsection 1, shall be adjusted by increasing the year of the 10 assessment roll by two assessment years. Under the bill, the ll year of the assessment roll used shall be further increased in 12 each subsequent fiscal year by two assessment years until the 13 assessment roll as of January 1 used to calculate the amount 14 of taxes allocated to and when collected paid into the funds 15 for the respective taxing districts under Code section 403.19, 16 subsection 1, is later in time than the year of the assessment 17 roll used to calculate the total amount of property taxes under 18 Code section 403.19 for the fiscal year in which the taxes are 19 due and payable, at which time the urban renewal area including 20 all applicable urban renewal plans, projects, and ordinances 21 providing for a division of revenue shall terminate and be of 22 no further force and effect. 23 The bill provides that except for certain divisions of 24 revenue authorized for certain housing and residential 25 development under Code section 403.22, an ordinance providing 26 for a division of revenue under Code section 403.19 that is 27 adopted on or after the effective date of the bill shall be 28 limited to 20 years from the calendar year following the 29 calendar year in which the municipality first certifies to the 30 county auditor the amount of any loans, advances, indebtedness, 31 or bonds which qualify for payment from the division of revenue 32 provided in Code section 403.19. Under the bill, the urban 33 renewal area, including all applicable urban renewal plans, 34 projects, and ordinances shall terminate and be of no further 35 force and effect following the 20-year period provided in the

1 bill.

2 The bill takes effect upon enactment.

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